




REPORT OF THE SUBCOMMITTEE ON HEALTH & HUMAN RESOURCES

SENATE FINANCE &
APPROPRIATIONS COMMITTEE
FEBRUARY 2, 2025





Report of the Health and Human Resources Subcommittee
The Honorable R. Creigh Deeds, Chair
February 2, 2025

Madam Chair and Members of the Committee,

The Subcommittee has worked hard this year to address the many needs in the Health and Human Resources area.

I am pleased to provide the report of the Health and Human Resources Subcommittee. The Subcommittee has reviewed the Governor's proposed budget amendments in Senate Bill 800, along with many other funding requests, to serve the needs of individuals in the Commonwealth. This year, Virginia has seen the largest increase in Medicaid spending for an amended budget, leaving the Subcommittee constrained in its ability to spend additional money on new initiatives or other investments in existing services.

To fully meet the needs of the Medicaid forecast, the Subcommittee adopts \$632.2 million GF to fully fund the increased costs of Medicaid over the biennium. After meeting the mandatory program costs in Health and Human Resources, the Subcommittee worked diligently to prioritize maternal health. The Subcommittee's general fund recommendations include \$2.5 million for maternal mobile health clinics, \$2.2 million to expand remote patient monitoring for pregnant women, \$550,322 to establish reimbursement parity for midwives, \$553,200 to fund an education and awareness campaign for postpartum and perinatal depression, funds two additional postpartum visits for doulas, and other efforts to improve maternal health in the Commonwealth.

Behavioral health continues to be a critically important issue for the Subcommittee. The Subcommittee recommends \$7.8 million to fully fund the state's obligation for crisis co-response programs, \$1.0 million to expand the

Adult Psychiatric Access Line, and \$1.1 million to increase the number of licensed behavioral health professionals in the Commonwealth.

Other general fund recommendations of the Subcommittee include \$25.0 million for a new grant program to fund critically needed drinking water projects, nearly \$700,000 to build capacity for developmental disability waiver providers, \$1.8 million to fund services for individuals with traumatic brain injury, and additional support for key safety net programs. The Subcommittee also recommends Medicaid provider rate increases of \$10.0 million for nursing homes and \$2.2 million for substance use disorder services.

The Subcommittee continues to support the Commonwealth's most vulnerable children and adults by increasing support for kinship care and providing increased funding to Community Action Agencies and Child Advocacy Centers.

Before I conclude, I would like to thank each member of the Subcommittee for their hard work in putting this report together. Their efforts and dedication to providing services to the people of the Commonwealth are appreciated.

With that, I conclude my report for Health and Human Resources. I hope it will be the pleasure of the Committee to adopt our amendments.

Respectfully Submitted,

The Honorable R. Creigh Deeds, Chair

The Honorable Adam P. Ebbin

The Honorable Mark D. Obenshain

The Honorable Bryce E. Reeves

The Honorable Barbara A. Favola

The Honorable Jennifer B. Boysko

Report of the Subcommittee on Health and Human Resources (February 2, 2025)

(Proposed Amendments to SB 800, as Introduced, 2025 Session)

| Amendment | General Fund | | Nongeneral Fund | |
|--|----------------------|-----------------------|-----------------|-------------|
| | FY 2025 | FY 2026 | FY 2025 | FY 2026 |
| 1 Secretary of Health and Human Resources | | | | |
| 2 Remove Plan for Collegiate Experience Program | \$ (100,000) | \$ - | \$ - | \$ - |
| 3 Redirect Maternal Health Awareness Funding | \$ (500,000) | \$ - | \$ - | \$ - |
| 4 Subtotal, Secretary of Health and Human Resources | \$ (600,000) | \$ - | \$ - | \$ - |
| 5 | | | | |
| 6 Children's Services Act | | | | |
| 7 Reflect One-Time Savings from Cap on State Share of Private Day Special Education Services | \$ - | \$ (9,892,854) | \$ - | \$ - |
| 8 Subtotal, Children's Services Act | \$ - | \$ (9,892,854) | \$ - | \$ - |
| 9 | | | | |
| 10 Virginia Department of Health | | | | |
| 11 Grants for Drinking Water Projects | \$ 25,000,000 | \$ - | \$ - | \$ - |
| 12 Maternal Mobile Health Clinics | \$ - | \$ 2,500,000 | \$ - | \$ - |
| 13 Improve Emergency Response in Greenville County | \$ 1,250,000 | \$ - | \$ - | \$ - |
| 14 Postpartum Depression Awareness and Education | \$ - | \$ 553,200 | \$ - | \$ - |
| 15 Federally Qualified Health Centers | \$ - | \$ 500,000 | \$ - | \$ - |
| 16 Free and Charitable Clinics | \$ - | \$ 500,000 | \$ - | \$ - |
| 17 Free Clinic of Central Virginia | \$ 450,000 | \$ - | \$ - | \$ - |
| 18 SB 1186 - Donor Human Milk Banks | \$ - | \$ 425,000 | \$ - | \$ - |
| 19 Support for the Office of Internal Audit | \$ - | \$ 300,000 | \$ - | \$ - |
| 20 SB 1393 - Pregnancy Mobile Application | \$ - | \$ 159,600 | \$ - | \$ - |
| 21 SB 981 - Community Health Worker Report | \$ 90,000 | \$ - | \$ - | \$ - |
| 22 SB 1101 - Breakthrough Therapies for Veteran Suicide Prevention | \$ - | \$ 66,654 | \$ - | \$ - |
| 23 Transfer Funding for All Payer Claims Database | \$ - | \$ (1,025,000) | \$ - | \$ - |
| 24 Redirect Funding for Doulas at Local Health Districts | \$ - | \$ (1,000,000) | \$ - | \$ - |
| 25 Move Funding for a Large Animal Veterinary Loan Repayment Program | \$ - | \$ (450,000) | \$ - | \$ - |
| 26 Guidance for Changing Regional EMS Council Boundaries | | Language | | |
| 27 Perinatal Health Hub Pilot Program | | Language | | |
| 28 LPN to RN Scholarships | | Language | | |
| 29 Funding for Med-Flight Services | | Language | | |
| 30 Outpatient Data Collection | | Language | | |
| 31 Subtotal, Virginia Department of Health | \$ 26,790,000 | \$ 2,529,454 | \$ - | \$ - |
| 32 | | | | |
| 33 Department of Health Professions | | | | |
| 34 System Changes to Prescription Monitoring Program | \$ - | \$ - | \$ 600,000 | \$ 400,000 |

Report of the Subcommittee on Health and Human Resources (February 2, 2025)

(Proposed Amendments to SB 800, as Introduced, 2025 Session)

| Amendment | General Fund | | Nongeneral Fund | |
|--|--------------|-----------------|-------------------|-------------------|
| | FY 2025 | FY 2026 | FY 2025 | FY 2026 |
| 35 Workforce Data Sharing | | | | |
| | | Language | | |
| 36 Subtotal, Department of Health Professions | \$ - | \$ - | \$ 600,000 | \$ 400,000 |
| 37 | | | | |
| 38 Department of Medical Assistance Services | | | | |
| 39 Increase Nursing Home Rates | \$ - | \$ 10,000,000 | \$ - | \$ 11,650,000 |
| 40 Increase Rates for Substance Use Disorder Services | \$ - | \$ 2,225,662 | \$ - | \$ 14,082,935 |
| 41 Expand Remote Patient Monitoring for Pregnant Women | \$ - | \$ 2,114,450 | \$ - | \$ 3,802,256 |
| 42 Traumatic Brain Injury Waiver Facility for 25 Beds | \$ - | \$ 1,821,957 | \$ - | \$ 3,556,019 |
| 43 Transfer Funding for All Payer Claims Database | \$ - | \$ 1,025,000 | \$ - | \$ 3,075,000 |
| 44 Midwife Parity in Reimbursement | \$ - | \$ 550,322 | \$ - | \$ 782,108 |
| 45 Continuous Glucose Monitoring Coverage | \$ - | \$ 491,638 | \$ - | \$ 1,507,096 |
| 46 Multi-Systemic Therapy Policy | \$ - | \$ 257,910 | \$ - | \$ 312,564 |
| 47 SB 1186 - Coverage for Donor Human Milk | \$ - | \$ 250,000 | \$ - | \$ 750,000 |
| 48 Post-Partum Doula Visits | \$ - | \$ 4,960 | \$ - | \$ 12,228 |
| 49 Clarify Reimbursement Policy for Indian Health Clinics | \$ - | \$ (30,411,804) | \$ - | \$ (6,957,850) |
| 50 Remove Funding Reserve for Medicaid Initiatives | \$ - | \$ (972,941) | \$ - | \$ - |
| 51 Remove First Year Administrative Funding | \$ (865,000) | \$ - | \$ (2,815,000) | \$ - |
| 52 Remove Funding for Virginia Task Force on Primary Care | \$ (250,000) | \$ - | \$ (250,000) | \$ - |
| 53 Supplemental Rates to Dental Practice Plan | \$ - | \$ - | \$ - | \$ 3,522,726 |
| 54 Enhance Financial Review Processes | | Language | | |
| 55 Strengthen External Review to Improve Accountability | | Language | | |
| 56 Pharmacy and Therapeutics Committee Review Process | | Language | | |
| 57 Review of Federal Actions Impacting Medicaid Expansion | | Language | | |
| 58 Supplemental Provider Payment Requirements | | Language | | |
| 59 Adjust Hourly Rate for Adult Day Health Care | | Language | | |
| 60 Modify Graduate Medical Residency Program | | Language | | |
| 61 Modify Managed Care Contract Language | | Language | | |
| 62 Set Out Funding for Eligibility Processing | | Language | | |
| 63 Review of Applied Behavioral Analysis Services | | Language | | |
| 64 Review Rehabilitation Hospital Reimbursement Methodology | | Language | | |
| 65 Enhance Eligibility Process for Pregnant Women | | Language | | |
| 66 Technical Correction to Number of Funded Poison Control Centers | | Language | | |
| 67 Provider Appeals Required Through Portal | | Language | | |
| 68 Authority for Provider Rate Studies | | Language | | |
| 69 Home Care Worker Training | | Language | | |

Report of the Subcommittee on Health and Human Resources (February 2, 2025)

(Proposed Amendments to SB 800, as Introduced, 2025 Session)

| Amendment | General Fund | | Nongeneral Fund | |
|--|-----------------------|------------------------|-----------------------|----------------------|
| | FY 2025 | FY 2026 | FY 2025 | FY 2026 |
| 70 Non-Opioid and Opioid Drug Parity for Pain Management | | Language | | |
| 71 Paramedicine Study | | Language | | |
| 72 Pharmacy Benefit Manager Contract | | Language | | |
| 73 Center-Based Respite Services | | Language | | |
| 74 Modify Long-Acting Injectables Language | | Language | | |
| 75 Waiver for Behavioral Health Services in Jail | | Language | | |
| 76 Subtotal, Department of Medical Assistance Services | \$ (1,115,000) | \$ (12,642,846) | \$ (3,065,000) | \$ 36,095,082 |
| 77 | | | | |
| 78 Department of Behavioral Health and Developmental Services | | | | |
| 79 Fully Fund Crisis Co-Response Programs | \$ - | \$ 7,800,000 | \$ - | \$ - |
| 80 Increase Licensed Therapists | \$ - | \$ 1,100,000 | \$ - | \$ - |
| 81 Adult Psychiatric Access Line | \$ - | \$ 1,000,000 | \$ - | \$ - |
| 82 Developmental Disability Waiver Services Provider Capacity | \$ - | \$ 686,000 | \$ - | \$ - |
| 83 Specially Adapted Resource Clubs | \$ - | \$ 186,000 | \$ - | \$ - |
| 84 SB 838 - Recovery Residences | \$ - | \$ 115,846 | \$ - | \$ - |
| 85 Lock and Talk Program | \$ - | \$ 25,000 | \$ - | \$ - |
| 86 Adjust Funding for Special Conservators of the Peace at Private Hospitals | \$ - | \$ (31,063,751) | \$ - | \$ - |
| 87 Youth Mental Health Matters Initiative | \$ (1,000,000) | \$ - | \$ - | \$ - |
| 88 Remove First Year Administrative Funding | \$ (211,692) | \$ - | \$ (211,692) | \$ - |
| 89 Expand Community Housing Options | | Language | | |
| 90 Local Maintenance of Efforts Requirements | | Language | | |
| 89 Problem Gambling Treatment | | Language | | |
| 90 School-Based Mental Health Services | | Language | | |
| 91 Examine Release Protocols for Permanent Supportive Housing | | Language | | |
| 92 Align Substance Use Disorder Services with National Criteria | | Language | | |
| 93 Planning for the Future of Hiram Davis | | Language | | |
| 94 Central State Hospitals Records Storage | | Language | | |
| 95 Subtotal, Department of Behavioral Health and Developmental Services | \$ (1,211,692) | \$ (20,150,905) | \$ (211,692) | \$ - |
| 96 | | | | |
| 97 Department of Social Services | | | | |
| 98 Transition EBT Cards to Chip Cards | \$ - | \$ 500,000 | \$ - | \$ - |
| 99 SB 773 - Housing Plans for Foster Children | \$ - | \$ 479,665 | \$ - | \$ - |
| 100 Latisha's House | \$ 300,000 | \$ - | \$ - | \$ - |
| 101 Tonsler League | \$ - | \$ 250,000 | \$ - | \$ - |
| 102 Youth for Tomorrow | \$ - | \$ 250,000 | \$ - | \$ - |

Report of the Subcommittee on Health and Human Resources (February 2, 2025)

(Proposed Amendments to SB 800, as Introduced, 2025 Session)

| Amendment | General Fund | | Nongeneral Fund | |
|--|----------------------|------------------------|-----------------------|----------------------|
| | FY 2025 | FY 2026 | FY 2025 | FY 2026 |
| 103 Foster Family Finding Services | \$ - | \$ 100,000 | \$ - | \$ - |
| 104 Community Action Agencies | \$ - | \$ - | \$ - | \$ 4,275,000 |
| 105 Child Advocacy Centers | \$ - | \$ - | \$ - | \$ 3,000,000 |
| 106 Creation of an Addiction Treatment Navigator | \$ - | \$ - | \$ - | \$ 400,000 |
| 107 Northern Virginia Family Services | \$ - | \$ - | \$ - | \$ 125,000 |
| 108 Redirect Funding for the TANF Full Employment Program | \$ - | \$ - | \$ - | \$ (440,000) |
| 109 MOUs for Kinship Care in Surrounding States | Language | | | |
| 110 Federal Benefits for Foster Youth | Language | | | |
| 111 Assessment of Services for Survivors of Child Trafficking | Language | | | |
| 112 Subtotal, Department of Social Services | \$ 300,000 | \$ 1,579,665 | | \$ 7,360,000 |
| 113 | | | | |
| 114 Department of Aging and Rehabilitative Services | | | | |
| 115 Brain Injury Workforce Retention | \$ - | \$ 300,000 | \$ - | \$ - |
| 116 Centers for Independent Living | \$ - | \$ 300,000 | \$ - | \$ - |
| 117 Subtotal, Department of Aging and Rehabilitative Services | \$ - | \$ 600,000 | | \$ - |
| 118 | | | | |
| 119 Department for the Blind and Vision Impaired | | | | |
| 120 Radio Reading Services | \$ 20,000 | \$ - | \$ - | \$ - |
| 121 Subtotal, Department for the Blind and Vision Impaired | \$ 20,000 | \$ - | \$ - | \$ - |
| 122 | | | | |
| 123 Other Health and Human Resources | | | | |
| 124 Various Language Amendments | Language | | | |
| 125 | | | | |
| 126 Total Health and Human Resources Secretariat | \$ 24,183,308 | \$ (37,977,486) | \$ (2,676,692) | \$ 43,855,082 |

Item 268 #1s

| Health and Human Resources | FY24-25 | FY25-26 | |
|-----------------------------------|----------------|----------------|----|
| Children's Services Act | \$0 | (\$9,892,854) | GF |

Language:

Page 330, line 2, strike "\$503,650,250" and insert "\$493,757,396".

Explanation:

(This amendment reflects the savings from the 2.5 percent limit on the growth rate in state reimbursement to localities for private day special education services in the second year. The introduced budget included the language imposing the limit, but did not reflect any savings in the Children's Services Act budget. This one-time action redirects the savings to fund special education services in public schools to help support these kids in the most least restrictive environment.)

Item 277 #2s

| Health and Human Resources | FY24-25 | FY25-26 | |
|-----------------------------------|----------------|----------------|----|
| Department of Health | \$0 | \$2,500,000 | GF |

Language:

Page 343, line 43, strike "\$169,601,819" and insert "\$172,101,819".

Page 345, after line 14, insert:

"J. Out of this appropriation, \$2,500,000 the second year from the general fund shall be provided to the Virginia Department of Health, in consultation with Virginia universities and private businesses, to create a pilot program for mobile clinics within maternal health deserts in Virginia, as well as for funding toward data collection to measure the effectiveness of the program."

Explanation:

(This amendment provides \$2.5 million GF the second year to the Virginia Department of Health, working with Virginia universities and private businesses, to create a pilot program for mobile clinics within maternal health deserts in Virginia, as well as for funding toward data collection to measure the effectiveness of the program. The goal of the program is to improve access in underserved communities and reduce transportation and geographic barriers.)

Item 277 #3s

| Health and Human Resources | FY24-25 | FY25-26 | |
|-----------------------------------|----------------|----------------|--|
|-----------------------------------|----------------|----------------|--|

| | | | |
|----------------------|-----|-----------|----|
| Department of Health | \$0 | \$553,200 | GF |
|----------------------|-----|-----------|----|

Language:

Page 343, line 43, strike "\$169,601,819" and insert "\$170,155,019".

Page 345, after line 14, insert:

"J.1. Out of this appropriation, \$553,200 the second year from the general fund shall be provided to the Department of Health, in collaboration with the Department of Behavioral Health and Developmental Services, to develop and implement a statewide public awareness campaign on perinatal and postpartum depression to increase awareness about perinatal and postpartum depression and to highlight the importance of seeking early treatment for and reducing the stigma associated with perinatal and postpartum depression.

2. The Department shall create and distribute education materials on perinatal and postpartum depression including: (i) fact sheets on symptoms, causes, and available treatment options; (ii) contact information for local, state, and national resources, including crisis hotlines, counseling services, and support groups; (iii) guidance for health care providers on screening, diagnosing, and managing perinatal and postpartum depression; and (iv) information on the impact of untreated perinatal and postpartum depression on maternal and infant health outcomes.

3. The Department shall develop and maintain an online resource hub that provides information on perinatal and postpartum depression, a directory of mental health providers specializing in perinatal and postpartum care, and information on other perinatal and postpartum depression support services for individual and families.

4. The Department shall report annually by November 1 to the Chairs of the Senate Committee on Education and Health and the House Committee on Health and Human Services on: (i) metrics on public engagement of these programs; (ii) feedback from health care providers, community organizations, and individuals served by these programs; (iii) progress in reducing stigma and increasing early detection and treatment of perinatal and postpartum depression; and (iv) recommendations for improving or expanding these programs. The Department shall publish the annual report on its website. The Department shall submit its first report no later than November 1, 2026."

Explanation:

(This amendment provides \$553,200 GF the second year for the Department of Health (VDH) to establish a public awareness campaign, develop and distribute educational materials, and create an online resource hub focused on perinatal and postpartum depression. Language requires VDH to submit an annual report to the Chairs of the Senate Committee on Education and Health and the House Committee on Health and Human Services on the implementation of the programs, with the first annual report due by November 1, 2026.)

Item 288 #12s

| Health and Human Resources | FY24-25 | FY25-26 | |
|-----------------------------------|----------------|----------------|-----|
| Department of Medical Assistance | \$0 | \$2,225,662 | GF |
| Services | \$0 | \$14,082,935 | NGF |

Language:

Page 359, line 42, strike "\$26,268,281,874" and insert "\$26,284,590,471".

Page 393, after line 55, insert:

"OOOOO. Effective July 1, 2025, the Department of Medical Assistance services shall increase the rates by 12.5 percent for Office Based Addiction Treatment, Opioid Treatment Services, Partial Hospitalization Services, and Intensive Outpatient Services."

Explanation:

(This amendment provides \$2.2 million GF and \$14.1 million NGF to support a 12.5 percent rate increase for Substance Use Disorder services. These services are Office Based Addiction Treatment, Opioid Treatment Services, Partial Hospitalization Services, and Intensive Outpatient Services.)

Item 295 #2s

| Health and Human Resources | FY24-25 | FY25-26 | |
|-------------------------------------|----------------|----------------|----|
| Department of Behavioral Health and | \$0 | \$1,100,000 | GF |
| Developmental Services | | | |

Language:

Page 404, line 32, strike "\$167,136,531" and insert "\$168,236,531".

Page 410, after line 52, insert:

"TT. Out of this appropriation, \$1,100,000 the second year from the general fund is provided for a contract with the Virginia Health Care Foundation for a pilot to remove barriers to the mental health workforce, including the payment of supervisory hours for those individuals seeking degrees in social work and counseling."

Explanation:

(This amendment provides \$1.1 million the second year from the general fund to increase funding to add 60 slots to the Virginia Health Care Foundation's successful Boost! Program. This pays for required supervision of clinical hours needed for Masters of Social Work (\$10,000) and Masters of Counseling (\$20,000) graduates to become licensed clinical therapists.)

Item 296 #3s

| Health and Human Resources | FY24-25 | FY25-26 | |
|--|----------------|----------------|----|
| Department of Behavioral Health and Developmental Services | \$0 | \$686,000 | GF |

Language:

Page 410, line 55, strike "\$185,618,002" and insert "\$186,304,002".

Page 415, after line 1, insert:

"Z. Out of this appropriation, \$686,000 the second year from the general fund shall be provided for a Provider Development Incubator intended to stimulate workforce development and business expansion to grow provider capacity for individuals with disabilities receiving waiver services. Of this amount, \$125,000 shall be provided for grants to providers for startup costs, \$200,000 for a targeted direct support professional workforce development and recruitment campaign, \$50,000 for education development for individuals and families receiving services, \$75,000 for an interactive information packet for new waiver recipients to assist in navigating the service system, and \$236,000 for a project team and administrative costs to implement the program."

Explanation:

(This amendment adds \$686,000 GF the second year for a Provider Development Incubator intended to stimulate workforce development and business expansion to grow provider capacity for individuals with disabilities receiving waiver services. The amount is allocated such that \$125,000 is for grants to providers for startup costs, \$200,000 is for a targeted direct support professional workforce development and recruitment campaign, \$50,000 is for education development for individuals and families receiving services, \$75,000 is for an interactive information packet for new waiver recipients to assist in navigating the service system, and \$236,000 is for a project team and administrative costs to implement the program.)

Item 297 #1s

| Health and Human Resources | FY24-25 | FY25-26 | |
|-----------------------------------|----------------|----------------|----|
| Grants to Localities | \$0 | \$7,800,000 | GF |

Language:

Page 415, line 19, strike "\$787,892,721" and insert "\$795,692,721".

Page 420, line 17, strike "\$11,400,000", insert "\$19,200,000".

Explanation:

(This amendment provides \$7.8 million GF the second year to support the development and establishment of co-response programs between law enforcement officers and clinicians,

especially in those localities that have not yet received funding to implement the Marcus Alert system or that are not required to implement such system due to their population size. This is a recommendation of the Behavioral Health Commission.)
